WEST VIRGINIA LEGISLATURE

2017 REGULAR SESSION

Introduced

House Bill 2394

BY DELEGATES UPSON, SHOTT AND FOLK

[Introduced February 13, 2017; Referred

to the Committee on the Judiciary.]

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1 A BILL to amend and reenact §6B-2-5 of the Code of West Virginia, 1931, as amended, relating 2 to prohibited interests in public contracts and appropriations of moneys under the Ethics 3 Act: prohibiting elected or appointed mayors of a municipality or members of a 4 municipality's governing body or council from being employed by the municipality in which 5 they serve; and requiring public officials, except members of the Legislature, to recuse 6 themselves from voting on the appropriation of moneys or award of contract to a nonprofit 7 corporation if the public official or an immediate family member is employed by or an officer 8 or board member of the nonprofit, whether compensated or not.

Be it enacted by the Legislature of West Virginia:

That §6B-2-5 of the Code of West Virginia, 1931, as amended, be amended and reenacted
to read as follows:

ARTICLE 2. WEST VIRGINIA ETHICS COMMISSION; POWERS AND DUTIES; DISCLOSURE OF FINANCIAL INTEREST BY PUBLIC OFFICIALS AND EMPLOYEES; APPEARANCES BEFORE PUBLIC AGENCIES; CODE OF CONDUCT FOR ADMINISTRATIVE LAW JUDGES.

§6B-2-5. Ethical standards for elected and appointed officials and public employees.

(a) *Persons subject to section.* -- The provisions of this section apply to all elected and
 appointed public officials and public employees, whether full or part time, in state, county,
 municipal governments and their respective boards, agencies, departments and commissions
 and in any other regional or local governmental agency, including county school boards.

(b) Use of public office for private gain. -- (1) A public official or public employee may not
knowingly and intentionally use his or her office or the prestige of his or her office for his or her
own private gain or that of another person. Incidental use of equipment or resources available to
a public official or public employee by virtue of his or her position for personal or business
purposes resulting in *de minimis* private gain does not constitute use of public office for private

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gain under this subsection. The performance of usual and customary duties associated with the
office or position or the advancement of public policy goals or constituent services, without
compensation, does not constitute the use of prestige of office for private gain.

(2) Notwithstanding the general prohibition against use of office for private gain, public
officials and public employees may use bonus points acquired through participation in frequent
traveler programs while traveling on official government business: *Provided*, That the official's or
employee's participation in such program, or acquisition of such points, does not result in
additional costs to the government.

18 (3) The Legislature, in enacting this subsection, recognizes that there may be certain public officials or public employees who bring to their respective offices or employment their own 19 20 unique personal prestige which is based upon their intelligence, education, experience, skills and 21 abilities, or other personal gifts or traits. In many cases, these persons bring a personal prestige 22 to their office or employment which inures to the benefit of the state and its citizens. Those 23 persons may, in fact, be sought by the state to serve in their office or employment because, 24 through their unusual gifts or traits, they bring stature and recognition to their office or employment 25 and to the state itself. While the office or employment held or to be held by those persons may 26 have its own inherent prestige, it would be unfair to those individuals and against the best interests 27 of the citizens of this state to deny those persons the right to hold public office or to be publicly 28 employed on the grounds that they would, in addition to the emoluments of their office or 29 employment, be in a position to benefit financially from the personal prestige which otherwise 30 inheres to them. Accordingly, the commission is directed, by legislative rule, to establish categories of public officials and public employees, identifying them generally by the office or 31 32 employment held, and offering persons who fit within those categories the opportunity to apply for 33 an exemption from the application of the provisions of this subsection. Exemptions may be 34 granted by the commission, on a case-by-case basis, when it is shown that: (A) The public office 35 held or the public employment engaged in is not such that it would ordinarily be available or

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offered to a substantial number of the citizens of this state; (B) the office held or the employment engaged in is such that it normally or specifically requires a person who possesses personal prestige; and (C) the person's employment contract or letter of appointment provides or anticipates that the person will gain financially from activities which are not a part of his or her office or employment.

41 (c) Gifts. -- (1) A public official or public employee may not solicit any gift unless the 42 solicitation is for a charitable purpose with no resulting direct pecuniary benefit conferred upon 43 the official or employee or his or her immediate family: *Provided*, That no public official or public 44 employee may solicit for a charitable purpose any gift from any person who is also an official or 45 employee of the state and whose position is subordinate to the soliciting official or employee: 46 Provided, however, That nothing herein shall prohibit a candidate for public office from soliciting 47 a lawful political contribution. No official or employee may knowingly accept any gift, directly or 48 indirectly, from a lobbyist or from any person whom the official or employee knows or has reason 49 to know:

50 (A) Is doing or seeking to do business of any kind with his or her agency;

51 (B) Is engaged in activities which are regulated or controlled by his or her agency; or

(C) Has financial interests which may be substantially and materially affected, in a manner
distinguishable from the public generally, by the performance or nonperformance of his or her
official duties.

(2) Notwithstanding the provisions of subdivision (1) of this subsection, a person who is a public official or public employee may accept a gift described in this subdivision, and there shall be a presumption that the receipt of such gift does not impair the impartiality and independent judgment of the person. This presumption may be rebutted only by direct objective evidence that the gift did impair the impartiality and independent judgment of the person or that the person knew or had reason to know that the gift was offered with the intent to impair his or her impartiality and independent judgment. The provisions of subdivision (1) of this subsection do not apply to:

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62 (A) Meals and beverages: 63 (B) Ceremonial gifts or awards which have insignificant monetary value; (C) Unsolicited gifts of nominal value or trivial items of informational value: 64 65 (D) Reasonable expenses for food, travel and lodging of the official or employee for a 66 meeting at which the official or employee participates in a panel or has a speaking engagement; 67 (E) Gifts of tickets or free admission extended to a public official or public employee to attend charitable, cultural or political events, if the purpose of such gift or admission is a courtesy 68 69 or ceremony customarily extended to the office; 70 (F) Gifts that are purely private and personal in nature; or 71 (G) Gifts from relatives by blood or marriage, or a member of the same household. 72 (3) The commission shall, through legislative rule promulgated pursuant to chapter twenty-73 nine-a of this code, establish guidelines for the acceptance of a reasonable honorarium by public 74 officials and elected officials. The rule promulgated shall be consistent with this section. Any 75 elected public official may accept an honorarium only when: 76 (A) That official is a part-time elected public official; 77 (B) The fee is not related to the official's public position or duties; 78 (C) The fee is for services provided by the public official that are related to the public 79 official's regular, nonpublic trade, profession, occupation, hobby or avocation; and 80 (D) The honorarium is not provided in exchange for any promise or action on the part of 81 the public official. 82 (4) Nothing in this section shall be construed so as to prohibit the giving of a lawful political 83 contribution as defined by law. 84 (5) The Governor or his or her designee may, in the name of the State of West Virginia, 85 accept and receive gifts from any public or private source. Any gift so obtained shall become the 86 property of the state and shall, within thirty days of the receipt thereof, be registered with the 87 commission and the Division of Culture and History.

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(6) Upon prior approval of the Joint Committee on Government and Finance, any member of the Legislature may solicit donations for a regional or national legislative organization conference or other legislative organization function to be held in the state for the purpose of deferring costs to the state for hosting of the conference or function. Legislative organizations are bipartisan regional or national organizations in which the Joint Committee on Government and Finance authorizes payment of dues or other membership fees for the Legislature's participation and which assist this and other State Legislatures and their staff through any of the following:

95 (A) Advancing the effectiveness, independence and integrity of Legislatures in the states96 of the United States;

97 (B) Fostering interstate cooperation and facilitating information exchange among State98 Legislatures;

99 (C) Representing the states and their Legislatures in the American federal system of100 government;

(D) Improving the operations and management of State Legislatures and the effectiveness
of legislators and legislative staff, and to encourage the practice of high standards of conduct by
legislators and legislative staff;

104 (E) Promoting cooperation between State Legislatures in the United States and105 Legislatures in other countries.

106 The solicitations may only be made in writing. The legislative organization may act as 107 fiscal agent for the conference and receive all donations. In the alternative, a bona fide banking 108 institution may act as the fiscal agent. The official letterhead of the Legislature may not be used 109 by the legislative member in conjunction with the fund raising or solicitation effort. The legislative 110 organization for which solicitations are being made shall file with the Joint Committee on 111 Government and Finance and with the Secretary of State for publication in the State Register as 112 provided in article two of chapter twenty-nine-a of the code, copies of letters, brochures and other 113 solicitation documents, along with a complete list of the names and last known addresses of all

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donors and the amount of donations received. Any solicitation by a legislative member shallcontain the following disclaimer:

"This solicitation is endorsed by [name of member]. This endorsement does not imply support of the soliciting organization, nor of the sponsors who may respond to the solicitation. A copy of all solicitations are on file with the West Virginia Legislature's Joint Committee on Government and Finance, and with the Secretary of State and are available for public review."

120 (7) Upon written notice to the commission, any member of the board of Public Works may 121 solicit donations for a regional or national organization conference or other function related to the 122 office of the member to be held in the state for the purpose of deferring costs to the state for 123 hosting of the conference or function. The solicitations may only be made in writing. The 124 organization may act as fiscal agent for the conference and receive all donations. In the 125 alternative, a bona fide banking institution may act as the fiscal agent. The official letterhead of 126 the office of the board of Public Works member may not be used in conjunction with the fund 127 raising or solicitation effort. The organization for which solicitations are being made shall file with 128 the Joint Committee on Government and Finance, with the Secretary of State for publication in 129 the State Register as provided in article two of chapter twenty-nine-a of the code and with the commission, copies of letters, brochures and other solicitation documents, along with a complete 130 131 list of the names and last known addresses of all donors and the amount of donations received. 132 Any solicitation by a member of the board of Public Works shall contain the following disclaimer: 133 "This solicitation is endorsed by (name of member of Board of Public Works.) This endorsement 134 does not imply support of the soliciting organization, nor of the sponsors who may respond to the 135 solicitation. Copies of all solicitations are on file with the West Virginia Legislature's Joint 136 Committee on Government and Finance, with the West Virginia Secretary of State and with the 137 West Virginia Ethics Commission and are available for public review." Any moneys in excess of 138 those donations needed for the conference or function shall be deposited in the Capitol Dome 139 and Capitol Improvement Fund established in section two, article four of chapter five-a of this

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140 code.

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(d) Interests in public contracts. -B

142 (1) In addition to the provisions of section fifteen, article ten, chapter sixty-one of this code, 143 no elected or appointed public official or public employee or member of his or her immediate 144 family or business with which he or she is associated may be a party to or have an interest in the 145 profits or benefits of a contract which the official or employee may have direct authority to enter 146 into, or over which he or she may have control: Provided, That unless prohibited by subdivision 147 (2) of this subsection, nothing herein shall may be construed to prevent or make unlawful the 148 employment of any person with any governmental body: Provided, however, That nothing herein 149 shall may be construed to prohibit a member of the Legislature from entering into a contract with 150 any governmental body, or prohibit a part-time appointed public official from entering into a 151 contract which the part-time appointed public official may have direct authority to enter into or 152 over which he or she may have control when the official has not participated in the review or 153 evaluation thereof, has been recused from deciding or evaluating and has been excused from 154 voting on the contract and has fully disclosed the extent of his or her interest in the contract.

155 (2) No elected or appointed mayor of a municipality or member of a municipality's
 156 governing body or council may be employed by the same municipality: *Provided*, That this
 157 prohibition does not apply to class IV municipalities as established pursuant to section three,
 158 article one, chapter eight of this chapter.

159 (2) (3) In the absence of bribery or a purpose to defraud, an elected or appointed public 160 official or public employee or a member of his or her immediate family or a business with which 161 he or she is associated shall may not be considered as having a prohibited financial interest in a 162 public contract when such a person has a limited interest as an owner, shareholder or creditor of 163 the business which is awarded a public contract. A limited interest for the purposes of this 164 subsection is:

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(A) An interest which does not exceed \$1,000 in the profits or benefits of the public contract

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166 or contracts in a calendar year;

167 (B) An interest as a creditor of a public employee or official who exercises control over the 168 contract, or a member of his or her immediate family, if the amount is less than \$5,000.

(3) (4) If a public official or employee has an interest in the profits or benefits of a contract,
then he or she may not make, participate in making, or in any way attempt to use his <u>or her</u> office
or employment to influence a government decision affecting his or her financial or limited financial
interest. Public officials shall also comply with the voting rules prescribed in subsection (j) of this
section.

174 (4) (5) Where the provisions of subdivisions (1) and (2) of this subsection would result in 175 the loss of a quorum in a public body or agency, in excessive cost, undue hardship, or other 176 substantial interference with the operation of a state, county, municipality, county school board or 177 other governmental agency, the affected governmental body or agency may make written application to the Ethics Commission for an exemption from subdivisions (1) and (2) of this 178 179 subsection: Provided, That if the contract exemption request relates to the prohibition in 180 subdivision (2), then the Ethics Commission may grant an exemption if there is a lack of gualified 181 candidates that have run for the election of mayor or a position on the municipal council or that 182 apply for appointment to such a council or mayoral position.

(e) *Confidential information.* -- No present or former public official or employee may
knowingly and improperly disclose any confidential information acquired by him or her in the
course of his or her official duties nor use such information to further his or her personal interests
or the interests of another person.

(f) Prohibited representation. -- No present or former elected or appointed public official or public employee shall, during or after his or her public employment or service, represent a client or act in a representative capacity with or without compensation on behalf of any person in a contested case, rate-making proceeding, license or permit application, regulation filing or other particular matter involving a specific party or parties which arose during his or her period of public

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192 service or employment and in which he or she personally and substantially participated in a 193 decision-making, advisory or staff support capacity, unless the appropriate government agency, 194 after consultation, consents to such representation. A staff attorney, accountant or other 195 professional employee who has represented a government agency in a particular matter shall not 196 thereafter represent another client in the same or substantially related matter in which that client's 197 interests are materially adverse to the interests of the government agency, without the consent of 198 the government agency: Provided, That this prohibition on representation shall not apply when 199 the client was not directly involved in the particular matter in which the professional employee 200 represented the government agency, but was involved only as a member of a class. The provisions of this subsection shall not apply to legislators who were in office and legislative staff 201 202 who were employed at the time it originally became effective on July 1, 1989, and those who have 203 since become legislators or legislative staff and those who shall serve hereafter as legislators or 204 legislative staff.

205 (g) Limitation on practice before a board, agency, commission or department. -- Except as 206 otherwise provided in section three, four or five, article two, chapter eight-a of this code: (1) No 207 elected or appointed public official and no full-time staff attorney or accountant shall, during his 208 or her public service or public employment or for a period of one year after the termination of his 209 or her public service or public employment with a governmental entity authorized to hear 210 contested cases or promulgate or propose rules, appear in a representative capacity before the 211 governmental entity in which he or she serves or served or is or was employed in the following 212 matters:

- 213 (A) A contested case involving an administrative sanction, action or refusal to act;
- (B) To support or oppose a proposed rule;
- 215 (C) To support or contest the issuance or denial of a license or permit;
- 216 (D) A rate-making proceeding; and
- 217 (E) To influence the expenditure of public funds.

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218 (2) As used in this subsection, "represent" includes any formal or informal appearance before, or any written or oral communication with, any public agency on behalf of any person: 219 220 Provided, That nothing contained in this subsection shall prohibit, during any period, a former 221 public official or employee from being retained by or employed to represent, assist or act in a 222 representative capacity on behalf of the public agency by which he or she was employed or in 223 which he or she served. Nothing in this subsection shall be construed to prevent a former public 224 official or employee from representing another state, county, municipal or other governmental 225 entity before the governmental entity in which he or she served or was employed within one year 226 after the termination of his or her employment or service in the entity.

(3) A present or former public official or employee may appear at any time in a
 representative capacity before the Legislature, a county commission, city or town council or
 county school board in relation to the consideration of a statute, budget, ordinance, rule, resolution
 or enactment.

(4) Members and former members of the Legislature and professional employees and
 former professional employees of the Legislature shall be permitted to appear in a representative
 capacity on behalf of clients before any governmental agency of the state or of county or municipal
 governments, including county school boards.

235 (5) An elected or appointed public official, full-time staff attorney or accountant who would 236 be adversely affected by the provisions of this subsection may apply to the Ethics Commission 237 for an exemption from the one year prohibition against appearing in a representative capacity, 238 when the person's education and experience is such that the prohibition would, for all practical 239 purposes, deprive the person of the ability to earn a livelihood in this state outside of the 240 governmental agency. The Ethics Commission shall by legislative rule establish general 241 guidelines or standards for granting an exemption or reducing the time period, but shall decide each application on a case-by-case basis. 242

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(h) Employment by regulated persons and vendors. -- (1) No full-time official or full-time

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public employee may seek employment with, be employed by, or seek to purchase, sell or leasereal or personal property to or from any person who:

(A) Had a matter on which he or she took, or a subordinate is known to have taken,regulatory action within the preceding twelve months; or

(B) Has a matter before the agency on which he or she is working or a subordinate isknown by him or her to be working.

250 (C) Is a vendor to the agency where the official serves or public employee is employed 251 and the official or public employee, or a subordinate of the official or public employee, exercises 252 authority or control over a public contract with such vendor, including, but not limited to:

253 (i) Drafting bid specifications or requests for proposals;

254 (ii) Recommending selection of the vendor;

255 (iii) Conducting inspections or investigations;

256 (iv) Approving the method or manner of payment to the vendor;

(v) Providing legal or technical guidance on the formation, implementation or execution ofthe contract; or

(vi) Taking other nonministerial action which may affect the financial interests of thevendor.

(2) Within the meaning of this section, the term "employment" includes professional services and other services rendered by the public official or public employee, whether rendered as employee or as an independent contractor; "seek employment" includes responding to unsolicited offers of employment as well as any direct or indirect contact with a potential employer relating to the availability or conditions of employment in furtherance of obtaining employment; and "subordinate" includes only those agency personnel over whom the public official or public employee has supervisory responsibility.

268 (3) A full-time public official or full-time public employee who would be adversely affected
269 by the provisions of this subsection may apply to the Ethics Commission for an exemption from

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270 the prohibition contained in subdivision (1) of this subsection.

271 (A) The Ethics Commission shall by legislative rule establish general guidelines or 272 standards for granting an exemption, but shall decide each application on a case-by-case basis: 273 (B) A person adversely affected by the restriction on the purchase of personal property 274 may make such purchase after seeking and obtaining approval from the commission or in good 275 faith reliance upon an official guideline promulgated by the commission, written advisory opinions 276 issued by the commission, or a legislative rule.

277 (C) The commission may establish exceptions to the personal property purchase 278 restrictions through the adoption of guidelines, advisory opinions or legislative rule.

(4) A full-time public official or full-time public employee may not take personal regulatory 279 280 action on a matter affecting a person by whom he or she is employed or with whom he or she is 281 seeking employment or has an agreement concerning future employment.

282 (5) A full-time public official or full-time public employee may not personally participate in 283 a decision, approval, disapproval, recommendation, rendering advice, investigation, inspection or 284 other substantial exercise of nonministerial administrative discretion involving a vendor with whom 285 he or she is seeking employment or has an agreement concerning future employment.

286 (6) A full-time public official or full-time public employee may not receive private 287 compensation for providing information or services that he or she is required to provide in carrying 288 out his or her public job responsibilities.

289 (i) Members of the Legislature required to vote. -- Members of the Legislature who have 290 asked to be excused from voting or who have made inquiry as to whether they should be excused 291 from voting on a particular matter and who are required by the presiding officer of the House of 292 Delegates or Senate of West Virginia to vote under the rules of the particular house shall not be 293 guilty of any violation of ethics under the provisions of this section for a vote so cast.

294 (j) Limitations on voting. -B

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(1) Public officials, excluding members of the Legislature who are governed by subsection

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296 (i) of this section, may not vote on a matter:

(A) In which they, or an immediate family member, or a business with which they or an
immediate family member is associated, have a financial interest. Business with which they are
associated means a business of which the person or an immediate family member is a director,
officer, owner, employee, compensated agent, or holder of stock which constitutes five percent
or more of the total outstanding stocks of any class.

(B) If a public official is employed by a financial institution and his or her primary responsibilities include consumer and commercial lending, the public official may not vote on a matter which directly affects the financial interests of a customer of the financial institution if the public official is directly involved in approving a loan request from the person or business appearing before the governmental body or if the public official has been directly involved in approving a loan for that person or business within the past twelve months: *Provided*, That this limitation only applies if the total amount of the loan or loans exceeds \$15,000.

309 (C) A personnel matter involving the public official's spouse or relative;

(D) The appropriations of public moneys or the awarding of a contract to a nonprofit
 corporation if the public official or an immediate family member is employed by, <u>or an officer or</u>
 <u>board member of</u>, the nonprofit, <u>whether compensated or not</u>.

313 (II) (2) A public official may vote:

(A) If the public official, his or her spouse, immediate family members or relatives or
business with which they are associated are affected as a member of, and to no greater extent
than any other member of a profession, occupation, class of persons or class of businesses. A
class shall consist of not fewer than five similarly situated persons or businesses; or

318 (B) If the matter affects a publicly traded company when:

(i) The public official, or dependent family members individually or jointly own less than
five percent of the issued stock in the publicly traded company and the value of the stocks
individually or jointly owned is less than \$10,000; and

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322 (ii) Prior to casting a vote the public official discloses his or her interest in the publicly323 traded company.

324 (3) For a public official's recusal to be effective, it is necessary to excuse him or herself
 325 from participating in the discussion and decision-making process by physically removing him or
 326 herself from the room during the period, fully disclosing his or her interests, and recusing him or
 327 herself from voting on the issue.

328 (k) Limitations on participation in licensing and rate-making proceedings. -- No public 329 official or employee may participate within the scope of his or her duties as a public official or 330 employee, except through ministerial functions as defined in section three, article one of this 331 chapter, in any license or rate-making proceeding that directly affects the license or rates of any 332 person, partnership, trust, business trust, corporation or association in which the public official or 333 employee or his or her immediate family owns or controls more than ten percent. No public official 334 or public employee may participate within the scope of his or her duties as a public official or 335 public employee, except through ministerial functions as defined in section three, article one of 336 this chapter, in any license or rate-making proceeding that directly affects the license or rates of 337 any person to whom the public official or public employee or his or her immediate family, or a 338 partnership, trust, business trust, corporation or association of which the public official or 339 employee, or his or her immediate family, owns or controls more than ten percent, has sold goods 340 or services totaling more than \$1,000 during the preceding year, unless the public official or public 341 employee has filed a written statement acknowledging such sale with the public agency and the 342 statement is entered in any public record of the agency's proceedings. This subsection shall not 343 be construed to require the disclosure of clients of attorneys or of patients or clients of persons 344 licensed pursuant to article three, eight, fourteen, fourteen-a, fifteen, sixteen, twenty, twenty-one 345 or thirty-one, chapter thirty of this code.

346 (I) Certain compensation prohibited. -- (1) A public employee may not receive additional
 347 compensation from another publicly-funded state, county or municipal office or employment for

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348 working the same hours, unless:

349 (A) The public employee's compensation from one public employer is reduced by the350 amount of compensation received from the other public employer;

351 (B) The public employee's compensation from one public employer is reduced on a pro 352 rata basis for any work time missed to perform duties for the other public employer;

353 (C) The public employee uses earned paid vacation, personal or compensatory time or 354 takes unpaid leave from his or her public employment to perform the duties of another public office 355 or employment; or

(D) A part-time public employee who does not have regularly scheduled work hours or a public employee who is authorized by one public employer to make up, outside of regularly scheduled work hours, time missed to perform the duties of another public office or employment maintains time records, verified by the public employee and his or her immediate supervisor at least once every pay period, showing the hours that the public employee did, in fact, work for each public employer. The public employer shall submit these time records to the Ethics Commission on a quarterly basis.

363 (2) This section does not prohibit a retired public official or public employee from receiving
 364 compensation from a publicly-funded office or employment in addition to any retirement benefits
 365 to which the retired public official or public employee is entitled.

(m) *Certain expenses prohibited.* -- No public official or public employee shall knowingly
request or accept from any governmental entity compensation or reimbursement for any
expenses actually paid by a lobbyist and required by the provisions of this chapter to be reported,
or actually paid by any other person.

(n) Any person who is employed as a member of the faculty or staff of a public institution
of higher education and who is engaged in teaching, research, consulting or publication activities
in his or her field of expertise with public or private entities and thereby derives private benefits
from such activities shall be exempt from the prohibitions contained in subsections (b), (c) and (d)

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of this section when the activity is approved as a part of an employment contract with the governing board of the institution or has been approved by the employee's department supervisor or the president of the institution by which the faculty or staff member is employed.

(o) Except as provided in this section, a person who is a public official or public employee
may not solicit private business from a subordinate public official or public employee whom he or
she has the authority to direct, supervise or control. A person who is a public official or public
employee may solicit private business from a subordinate public official or public employee whom
he or she has the authority to direct, supervise or control when:

(A) The solicitation is a general solicitation directed to the public at large through the
 mailing or other means of distribution of a letter, pamphlet, handbill, circular or other written or
 printed media; or

(B) The solicitation is limited to the posting of a notice in a communal work area; or

386 (C) The solicitation is for the sale of property of a kind that the person is not regularly387 engaged in selling; or

(D) The solicitation is made at the location of a private business owned or operated by the
 person to which the subordinate public official or public employee has come on his or her own
 initiative.

(p) The commission may, by legislative rule promulgated in accordance with chapter
 twenty-nine-a of this code, define further exemptions from this section as necessary or
 appropriate.

NOTE: The purpose of this bill is to require public officials, except members of the Legislature, to recuse themselves from voting on the appropriation of moneys or award of contract to a nonprofit corporation if the public official or an immediate family member is employed by or an officer or board member of the nonprofit, whether compensated or not. The bill additionally prohibits mayors and members of a municipality's governing body or council from being employed by the municipality.

Strike-throughs indicate language that would be stricken from a heading or the present law and underscoring indicates new language that would be added.